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Summary of the NSC Paper on the Mansfield Resolution (S. Con. Res. 2)

1. Provisions of the Resolution:

- a. Three members each from House and Senate Armed Services and House and Senate Appropriations Committees, for a total of twelve members;
- b. Committee is to "make continuing studies of the activities of the Central Intelligence Agency and all problems relating to the gathering of intelligence affecting the national security and of its coordination and utilization by the various departments, agencies and instrumentalities of the Government.";
- c. Resolution further provides that "the Central Intelligence Agency shall keep the Joint Committee fully and currently informed with respect to its activities."; and
- d. Committee may appoint such staff as it deems necessary and advisable.

2. The Present Congressional Review Mechanism.

Subcommittees of both Senate and House Appropriations Committees have existed for several years and have been briefed in detail on CIA budget and expenditures. Senate and House Armed Services Committees have established Subcommittees on the Central Intelligence Agency, which have been briefed by the Director.

3. The Desirability of Additional Congressional Review.

a. The language of the Mansfield Resolution appears to cover not only intelligence collection activities, but all other activities of CIA (and possibly other intelligence services) as well. This creates security problems. Although total number of witting Congressmen may remain the same, the Resolution contemplates a separate staff. In view of the fact that there is very little legislation to deal with, the staff would probably spend a good deal of its time investigating Agency activities;



- b. CIA was created to serve the National Security Council and the President. It does not set policy, but acts only in accordance with Council Directives. If CIA operational activities are subjected to scrutiny by a Joint Congressional Committee, the Committee would be likely to inquire into the policy basis of activities with the resultant danger of incursion into the foreign policy prerogatives of the President. The proper location for a review of CIA activities is within the Executive Branch;
- c. A Joint Committee would create serious jurisdictional problems within the Congress. If it restricts itself to CIA, it would cover only one-eighth of the foreign intelligence activities of the Government in terms of personnel or budget. If it concerns more than CIA, it cuts across the jurisdiction of other standing Committees; and
- d. The Joint Committee on Atomic Energy is not a good precedent for a Joint Committee on Central Intelligence. The Atomic Energy Commission has a wide variety of responsibilities requiring legislation in many fields of activity which are of interest to large segments of the American people. No such factors relate to the conduct of foreign intelligence.

4. Recommended Position:

- a. A Joint Committee would be an unnecessary supplement to the Congressional review now conducted by existing committees;
- b. Present Congressional mechanisms are adequate to carry on any further review which may be desirable;
- c. A Joint Committee would create jurisdictional problems for the Congress; and
- d. The creation of a Joint Committee could raise substantial security problems and hamper the conduct of foreign relations by the Executive.

Approved For Release 2006/12/15: CIA-RDP01-01773R000300109058-8 A Subcom,

Outline of DCI Presentation to the Senate Armed Services Committee

1. Status of Building

Briefing Memorandum (Tab A)

Col. White will have photograph and copies

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2. The CIA position on the Mansfield Resolution

Mansfield Resolution and summary of NSC paper (Tab B)

- 3. Report on significant world events (Tab C)
 - a. Analysis of recent statements by Khrushchev, et al.
 - b. French elections
 - c. Greek elections
 - d. Middle East situation
 - e. Situation in Southern Viet Name
- 4. Recent CIA cold war and intelligence successes
- 5. The proposed budget for FY/1957

Summary figures (Tab D)

Col. White will have charts

NOTE: Special point to be made that a significant factor in increased expenses is the increase in salaries.

6. Personnel strength

Summary table (Tab E)

Col. White will have charts

NOTE: Special point to be made on the problem of holding good people in senior Agency positions. An indication of the numbers we have lost in recent years, and the fact that two-thirds of them are people we wanted to keep.

- 7. Career legislation (Tab F)
- 8. Special briefing paper for use if necessary.

Soviet guided missile paper (Tab G)

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